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HOUSE BILL 1510

State of Washington 59th Legislature 2005 Regular Session

By Representatives Morris, Quall, B. Sullivan and Chase Read first time 01/26/2005. Referred to Committee on Finance.

AN ACT Relating to the property taxation of nonprofit entities; 1 2 amending RCW 84.36.030, 84.36.031, 84.36.800, 84.36.805, and 84.36.810; 3

and reenacting and amending RCW 84.36.037.

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4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 84.36.030 and 1993 c 327 s 2 are each amended to read as follows: 6

7 The following real and personal property shall be exempt from taxation: 8

- (1) Property owned by nonprofit organizations or associations, organized and conducted for nonsectarian purposes, which shall be used for character-building, benevolent, protective or rehabilitative social services ((directed at persons of all ages)). The sale of donated merchandise shall not be considered a commercial use of the property under this section if the proceeds are devoted to the furtherance of the purposes of the selling organization or association as specified in this paragraph.
- (2) Property owned by any nonprofit church, denomination, group of 17 18 churches, or an organization or association, the membership of which is 19 comprised solely of churches or their qualified representatives, which

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is utilized as a camp facility if used for organized and supervised recreational activities and church purposes as related to such camp facilities. The exemption provided by this paragraph shall apply to a maximum of two hundred acres of any such camp as selected by the church, including buildings and other improvements thereon.

- (3) Property, including buildings and improvements required for the maintenance and safeguarding of such property, owned by nonprofit organizations or associations engaged in character building of boys and girls under eighteen years of age, and used for such purposes and uses, provided such purposes and uses are for the general public good: PROVIDED, That if existing charters provide that organizations or associations, which would otherwise qualify under the provisions of this paragraph, serve boys and girls up to the age of twenty-one years, then such organizations or associations shall be deemed qualified pursuant to this section.
- (4) Property owned by all organizations and societies of veterans of any war of the United States, recognized as such by the department of defense, which shall have national charters, and which shall have for their general purposes and objects the preservation of the memories and associations incident to their war service and the consecration of the efforts of their members to mutual helpfulness and to patriotic and community service to state and nation. To be exempt such property must be used in such manner as may be reasonably necessary to carry out the purposes and objects of such societies.
- (5) The use of the property for pecuniary gain or ((to promote)) for business activities, except as provided in this subsection (((4))) (5), nullifies the exemption otherwise available for the property for the $((assessment\ year))$ calendar month in which the use occurs. The exemption is not nullified by:
- (a) The collection of rent or donations if ((the amount is reasonable and does not exceed maintenance and operation expenses)) all funds collected are used for capital improvements to the exempt property, maintenance and operation of the exempt property, or for exempt purposes.
 - (b) Fund-raising activities conducted by a nonprofit organization.
- 36 (c) The <u>rental or</u> use of the property for pecuniary gain for 37 ((periods of not more than three days in a year)) <u>business activities</u>, 38 <u>or by individuals</u>, <u>groups</u>, <u>or organizations for private or public</u>

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purposes for a maximum of fifteen days each assessment year so long as all income received from rental or use of the exempt property is used for capital improvements to the exempt property, maintenance and operation of the exempt property, or for exempt purposes.

- (d) An inadvertent use of the property in a manner inconsistent with the purpose for which exemption is granted, if the inadvertent use is not part of a pattern of use. A pattern of use is presumed when an inadvertent use is repeated in the same assessment year or in two or more successive assessment years.
- (((5))) (e) In a county with a population of less than thirty thousand, the rental or use of the property by nonprofit community groups or other nonprofit organizations that might not qualify for exemption if they owned the property so long as the use of the property does not result in pecuniary gain, does not involve business activities, and provided such uses are for the general public good and all income received from rental or use of the exempt property is used for capital improvements to the exempt property, maintenance and operation of the exempt property, or for exempt purposes.
- (6) Property owned by all corporations, incorporated under any act of congress, whose principal purposes are to furnish volunteer aid to members of the armed forces of the United States and also to carry on a system of national and international relief and to apply the same in mitigating the sufferings caused by pestilence, famine, fire, floods, and other national calamities and to devise and carry on measures for preventing the same.
- ((+6))) (7) Property owned by nonprofit organizations exempt from federal income tax under section 501(c)(3) of the internal revenue code of 1954, as amended, that are guarantee agencies under the federal guaranteed student loan program or that issue debt to provide or acquire student loans.
- $((\frac{7}{}))$ (8) To be exempt under this section, the property must be used exclusively for the purposes for which exemption is granted, except as provided in RCW 84.36.805.
- **Sec. 2.** RCW 84.36.031 and 1969 c 137 s 2 are each amended to read as follows:
- Property leased, loaned, sold with the option to repurchase, or otherwise made available to organizations as set out in RCW 84.36.030

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- 1 above shall not be exempt from taxation: PROVIDED, That property which
- 2 is owned by an organization as set out in RCW 84.36.030 may loan,
- 3 <u>lease</u>, or <u>rent</u> the property to another organization for the same
- 4 purpose as set out in RCW 84.36.030.

- 5 Sec. 3. RCW 84.36.037 and 1998 c 311 s 19 and 1998 c 189 s 1 are each reenacted and amended to read as follows:
 - (1) Real or personal property owned by a nonprofit organization, association, or corporation in connection with the operation of a public assembly hall or meeting place is exempt from taxation. ((The area exempt under this section includes the building or buildings, the land under the buildings, and an additional area necessary for parking, not exceeding a total of one acre.)) When property for which exemption is sought is essentially unimproved except for restroom facilities and structures and this property has been used primarily for annual community celebration events for at least ten years, the exempt property shall not exceed twenty-nine acres.
 - (2) To qualify for this exemption the property must be used exclusively for public gatherings and be available to all organizations or persons desiring to use the property, but the owner may impose conditions and restrictions which are necessary for the safekeeping of the property and promote the purposes of this exemption. Membership shall not be a prerequisite for the use of the property.
 - (3) The use of the property for pecuniary gain or ((to promote)) for business activities, except as provided in this section, nullifies the exemption otherwise available for the property for the ((assessment year)) calendar month in which the use occurs. The exemption is not nullified by:
 - (a) The collection of rent or donations if ((the amount is reasonable and does not exceed maintenance and operation expenses created by the user)) all funds collected are used for capital improvements to the exempt property or maintenance and operation of the exempt property.
 - (b) Fund-raising activities conducted by a nonprofit organization.
 - (c) The use of the property for pecuniary gain ((or)), to promote business activities, or by individuals, groups, or organizations for private purposes for periods of not more than ((seven)) fifteen days ((in a)) each assessment year so long as all income received from

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- rental or use of the exempt property is used for capital improvements
 to the exempt property or maintenance and operation of the exempt
 property.
 - (d) In a county with a population of less than ((ten)) thirty thousand, the use of the property to promote the following business activities: Dance lessons, art classes, or music lessons.
 - (e) An inadvertent use of the property in a manner inconsistent with the purpose for which exemption is granted, if the inadvertent use is not part of a pattern of use. A pattern of use is presumed when an inadvertent use is repeated in the same assessment year or in two or more successive assessment years.
- 12 (((4) The department of revenue shall narrowly construe this exemption.))
- **Sec. 4.** RCW 84.36.800 and 1998 c 311 s 24 are each amended to read 15 as follows:

As used in this chapter:

- (1) "Church purposes" means the use of real and personal property owned by a nonprofit religious organization for religious worship or related administrative, educational, eleemosynary, and social activities. This definition is to be broadly construed;
- (2) "Convent" means a house or set of buildings occupied by a community of clergy or nuns devoted to religious life under a superior;
- (3) "Hospital" means any portion of a hospital building, or other buildings in connection therewith, used as a residence for persons engaged or employed in the operation of a hospital, or operated as a portion of the hospital unit;
- (4) "Nonprofit" means, without further qualification or restriction, an organization, association or corporation no part of the income of which is paid directly or indirectly to its members, stockholders, officers, directors or trustees except in the form of services rendered by the organization, association, or corporation in accordance with its purposes and bylaws and the salary or compensation paid to officers of such organization, association or corporation is for actual services rendered and is less than or compares to the salary or compensation of like positions within the public services of the state;

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- 1 (5) "Parsonage" means a residence occupied by a member of the 2 clergy who has been designated for a particular congregation and who 3 holds regular services therefor.
- **Sec. 5.** RCW 84.36.805 and 2003 c 121 s 2 are each amended to read 5 as follows:

- (1) In order to qualify for an exemption under this chapter, the nonprofit organizations, associations, or corporations must satisfy the conditions in this section.
- (2) The property must be used exclusively for the actual operation of the activity for which exemption is granted, unless otherwise provided, and does not exceed an amount reasonably necessary for that purpose, except:
- (a) The loan or rental of the property does not subject the property to tax if:
 - (i) The rents and donations received for the use of ((the portion of)) the property are ((reasonable and do not exceed the maintenance and operation expenses attributable to the portion of the property loaned or rented)) used for capital improvements to the exempt property, maintenance and operation of the exempt property, or for exempt purposes; and
 - (ii) ((Except for the exemptions under RCW 84.36.030(4), 84.36.037, and 84.36.060(1) (a) and (b), the property would be exempt from tax if owned by the organization to which it is loaned or rented)) The loan or rental of the property does not impair, restrict, or prevent the use of the property for activities for which exemption is granted; and
- (iii) The loan or rental is to a nonprofit organization, association, or corporation as defined in RCW 84.36.800(4);
- (b) The use of the property for fund-raising activities <u>sponsored</u> by a nonprofit organization, association, or corporation as defined in <u>RCW 84.36.800</u> is not restricted and does not subject the property to tax if <u>fifty-one</u> percent or more of the profits realized from the fund-raising activities are ((consistent with the purposes for which the exemption is granted)) <u>disbursed</u> to the nonprofit organization, association, or corporation sponsoring the fund-raising activities or are used for capital improvements to the exempt property, for maintenance and operation of the exempt property, or for exempt purposes;

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(c) The rental or use of the property for pecuniary gain, for business activities, or by individuals, groups, or organizations for public or private purposes for a maximum of fifteen days each assessment year does not subject the property to tax if the rents and donations received are used for capital improvements to the exempt property, maintenance and operation of the exempt property, or for exempt purposes;

- (d) Use of the property for programs provided by independent contractors does not subject the property to tax if the programs are compatible and consistent with the purposes of the exempt organization, association, or corporation and program fees, as determined by the exempt organization, association, or corporation, are used to offset program expenses, for maintenance and operation of the exempt property, or for exempt purposes.
- (3) The property must be irrevocably dedicated to the purpose for which exemption has been granted, and on the liquidation, dissolution, or abandonment by said organization, association, or corporation, said property will not inure directly or indirectly to the benefit of any shareholder or individual, except a nonprofit organization, association, or corporation which too would be entitled to property tax exemption. This property need not be irrevocably dedicated if it is leased or rented to those qualified for exemption under this chapter or RCW 84.36.560 for leased property, but only if under the terms of the lease or rental agreement the nonprofit organization, association, or corporation receives the benefit of the exemption.
- (4) The facilities and services must be available to all regardless of race, color, national origin or ancestry.
- (5) The organization, association, or corporation must be duly licensed or certified where such licensing or certification is required by law or regulation.
- (6) Property sold to organizations, associations, or corporations with an option to be repurchased by the seller shall not qualify for exempt status. This subsection does not apply to property sold to a nonprofit entity, as defined in RCW 84.36.560(7), by:
- (a) A nonprofit as defined in RCW 84.36.800 that is exempt from income tax under section 501(c) of the federal internal revenue code;
- 37 (b) A governmental entity established under RCW 35.21.660, 38 35.21.670, or 35.21.730;

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1 (c) A housing authority created under RCW 35.82.030;

- 2 (d) A housing authority meeting the definition in RCW 35.82.210(2)(a); or
 - (e) A housing authority established under RCW 35.82.300.
 - (7) The department shall have access to its books in order to determine whether the nonprofit organization, association, or corporation is exempt from taxes under this chapter.
- 8 (8) This section does not apply to exemptions granted under RCW 9 84.36.020, 84.36.032, 84.36.250, and 84.36.260.
- **Sec. 6.** RCW 84.36.810 and 2003 c 344 s 2 are each amended to read 11 as follows:
 - (1)((\(\frac{(a)}{a}\))) Upon willful cessation of a use under which an exemption has been granted pursuant to RCW 84.36.030, 84.36.037, 84.36.040, 84.36.041, 84.36.042, 84.36.043, 84.36.046, 84.36.050, 84.36.060, 84.36.550, 84.36.650, 84.36.560, and 84.36.570, ((except as provided in \((\frac{(b)}{a}\)) of this subsection,)) the county treasurer shall collect all taxes which would have been paid ((\frac{(had the property not been exempt during the three years preceding, or the life of such exemption, if such be less, together with the interest at the same rate and computed in the same way as that upon delinquent property taxes. If the property has been granted an exemption for more than ten consecutive years, taxes and interest shall not be assessed under this section.
 - (b) Upon cessation of use by an institution of higher education of property exempt under RCW 84.36.050(2) the county treasurer shall collect all taxes which would have been paid had the property not been exempt during the seven years preceding, or the life of the exemption, whichever is less)) in the year cessation of use occurs.
 - (2) Subsection (1) of this section applies only when ownership of the property is transferred or when fifty-one percent or more of the area of the property loses its exempt status. The additional tax under subsection (1) of this section shall not be imposed if the cessation of use resulted solely from:
 - (a) Transfer to a nonprofit organization, association, or corporation for a use which also qualifies and is granted exemption under this chapter;
 - (b) A taking through the exercise of the power of eminent domain,

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or sale or transfer to an entity having the power of eminent domain in anticipation of the exercise of such power;

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- (c) Official action by an agency of the state of Washington or by the county or city within which the property is located which disallows the present use of such property;
- (d) A natural disaster such as a flood, windstorm, earthquake, or other such calamity rather than by virtue of the act of the organization, association, or corporation changing the use of such property;
- 10 (e) Relocation of the activity and use of another location or site 11 except for undeveloped properties of camp facilities exempted under RCW 12 84.36.030;
- 13 (f) Cancellation of a lease on leased property that had been exempt 14 under this chapter; $((\frac{1}{2}))$
- 18 (h) Transfer to an agency of the state of Washington or the county 19 or city within which the property is located.
- 20 (3) Subsection((s)) (2)(e) and (f) of this section do not apply to 21 property leased to a state institution of higher education and exempt 22 under RCW 84.36.050(2).

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